REQUEST FOR COMMITTEE ACTION

HENDERSON COUNTY

TECHNICAL REVIEW COMMITEE

MEETING: TRC 4-6-21 & ZBA 4-28-21

SUBJECT: Major Site Plan Review – Epperson Office & Outdoor Storage SUP-21-01

PRESENTER: Matt Champion

ATTACHMENTS: Staff Report & Site Plan

SUMMARY OF REQUEST: Major site plan review for Office: Business, Professional and Public & Outdoor Storage >5,000SQFT

SUGGESTED MOTION:

I move that the TRC approve the major site plan for Timothy Dale Epperson

I recommend forwarding the Special Use Permit to the Zoning Board of Adjustment



Henderson County, North Carolina Code Enforcement Services

1. Committee Request

1.1. **Applicant:** Timothy Dale Epperson

1.2. **Request:** Major Site Plan Approval/SUP-21-01

1.3. **PIN:** 9690-94-0589 1.4. **Size:** 8.36 acres +/-

1.5. Location: Intersection of Ridge Road and Laycock Road

1.6. Supplemental Requirements:

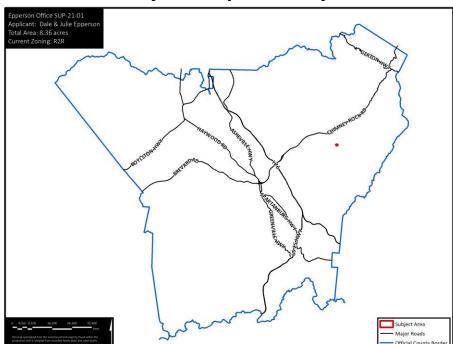
SR 6.9. Office: Business, Professional and Public

(1) Site Plan. Major Site Plan required in accordance with §42-331 (Major Site Plan Review).

(2) Lighting. *Adequate lighting* shall be placed in areas used for vehicular/pedestrian access including, but not limited to stairs, sidewalks, crosswalks, intersections, or changes in grade. *Lighting mitigation* required.

SR 2.10. Outdoor Storage greater than 5,000 square feet

- (1) Locational Requirements. Storage areas shall not be placed in a *front yard*.
- (2) Screening. Screen Class Three (3) or Four (4) shall be provided consistent with the requirements of §42-182 (Screen Classification).



Map A: County Context Map

Map B: Aerial Map



Benton Roofing SUP-21-01
Applicant: Dale & Julie Epperson
Total Area; 8,36 acres
Current Zoning: R2R

Subject Area

Subject Area

Streams

Streams

Streams

Streats

Henderson County Zoning Districts
Residential Two Rural (R2R)

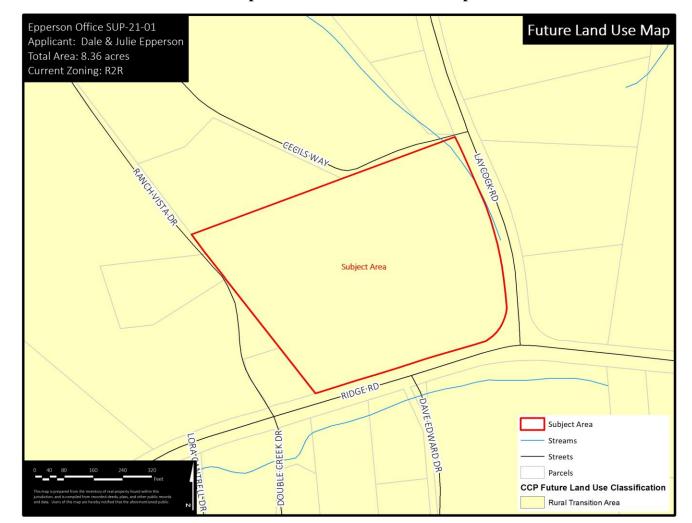
Map C: Zoning Map

2. <u>Current Conditions</u>

Current Use: The subject area previously operated as an apple orchard with an agricultural packing house. According to the Tax Department, the land class is listed as commercial. There is an existing 4,800SQFT commercial structure on the property as well as a single-wide manufactured home.

Adjacent Area Uses: Adjacent land uses consist of residential, agricultural, and vacant land surrounding the subject area. The subject area is approximately 0.3 miles away from a large solar generation facility off Ridge Road. Sugar Loaf Missionary Baptist Church is approximately 0.1 miles away from the subject area.

Zoning: The subject area is currently zoned Residential Two Rural (R2R). R2R is primarily a residential zoning district allowing some recreational, educational, and institutional, and some other light uses. The subject area is surrounded by Residential Two Rural (R2R) in all directions.



Map D: CCP Future Land Use Map

3. Comprehensive Plan

Henderson County Comprehensive Plan (CCP). The Future Land Use Map of the CCP shows the Subject Area as being located within the Rural Transition Area (RTA) Classification.

- a. Rural Transition Area: "The RTA is currently rural in character, with existing pockets of limited higher density residential and commercial development. Slopes vary across the RTA, although the area can be considered generally developable. The primary factor preventing urban development in the RTA is the absence of sewer and water service. The RTA will continue to experience extensive development over the operational timeframe of this Comprehensive Plan."
 - i. Population and residential densities should be generally lower than the more urban population densities found within the USA and should be generally in keeping with topography, septic limitations, and school and transportation capacities. The RTA will remain in a state of transition and will absorb much of the development pressure in the USA. The RTA will be necessary to allow more dense development where appropriate.
- **4.** <u>Floodplain /Watershed Protection</u> The property is not located in a Special Flood Hazard Area. The property is not in a Water Supply Watershed district.

- **5.** Water and Sewer This property is served by individual well and septic.
- 6. Proposal The applicant is proposing to covert the existing packinghouse structure to a shop/maintenance facility for his tree service business. The major site plan shows a proposed 50' by 125' storage building, gravel drives/parking area, 4 general parking spaces, 1 ADA accessible parking space, and a common staging area for timber transfer. The common staging area is shown as 70,000SQFT of outdoor storage. Outdoor storage greater than 5,000SQFT requires a Screen Class 3 or 4. The existing well and septic currently serving the site will be utilized for the proposed use.

7. Screen Class for Outdoor Storage.

- 7.1. Screen Class Three (3). A fence or wall constructed with a minimum height of six (6) feet, that is at least 75 percent *opaque*, where all spaces are evenly distributed, and with the finished side of the fence facing the adjacent property or *road*. Fences longer than 20 linear feet shall be landscaped with: a row of *shrubs* spaced a maximum of ten (10) feet apart, or a row of *evergreen trees* planted no more than 15 feet apart (see Figure 5D).
- 7.2. Screen Class Four (4). A fence or wall constructed with a minimum height of eight (8) feet designed to facilitate the movement of maintenance and emergency response equipment to and from the proposed site. Gates should be secured at all times (unless for maintenance, inspection, or other unforeseen instances) following the completion of construction. Fencing may be in common with other *existing uses* on site. Fences longer than 20 linear feet shall be landscaped (excluding the gate area) with: a continuous hedge of *evergreen shrubs* planted in a five (5) foot strip spaced a maximum of eight (8) feet apart. The *Zoning Administrator* may require additional *screening* to minimize adverse impacts of ground level lighting (where installed) (see Figure 5E).
- **8.** <u>Staff Recommendations</u> Staff's position currently, under the guidelines of current plans, policies, and studies, is to approve the Major Site Plan.

9. Photographs







Epperson Office & Outdoor Storage SUP-21-01 TRC 4-6-21 ZBA 4-28-21



HENDERSON COUNTY MAJOR SITE PLAN REVIEW APPLICATION

CONTACT INFOR	MATION		
Property Owner:	thy Dale Epperson		Phone: (828) 606-0455
Name:	dress: 2080 Mountain Pag	e Road, Saluda, NC 28	7773
_	dress: 2000 Modificant ag	- Touck, Guidda, 110 20	
Applicant:	thy Dale Epperson		Phone: (828) 606-0455
Name:	dress: 2080 Mountain Pa	age Road, Saluda, NC	
Complete Ad Agent:	dress: 2000 Modificant i		
_			Phone:
	dress:		
*	(Circle One): Yes (No		
Plan Preparer:			
Name. Star	lley C. Byers, PE		Phone: (828) 329-4650
Complete Ad	dress: 130 School House	Road, Mills River, NC 2	8759
Permitted by Right_	·	Tract Size (Acres): Fire District: Edn Watershed: None Floodplain: None	eyville
Location / Property	to be developed: 7 Laycock	Road - North West Co	rner of Laycock Road and Ridge Road.
*****	******	**************************************	*********
Fee: \$	Paid:	Method:	Received by: Math Champion

APPLICATION IDENTIFICATION	N.C. DEPARTMENT OF TRANSPORTATION
Driveway Permit No. Application	STREET AND DRIVEWAY ACCESS
County: Henderson	PERMIT APPLICATION
Development Name: Timothy Dale Epperson	
LOCATION OF	
Route/Road: 7 Laycock Road - North West Corner of Laycock	Road and Ridge Road (SR1722).
Packing House (15') Feet	W X Ite No. Ridge Road (SR1722)Toward
Property Will Be Used For: ☐ Residential /Subdivision ☐ Commercial	☐ Educational Facilities ☐ TND ☐ Emergency Services ☑ Other
Property: ☐ is ☑ is not	within Hendersonville City Zoning Area.
AGREE I, the undersigned property owner, request access and perm	
 of-way at the above location. I agree to construct and maintain driveway(s) or street entra Street and Driveway Access to North Carolina Highways" as Transportation. I agree that no signs or objects will be placed on or over the I agree that the driveway(s) or street(s) will be constructed a I agree that that driveway(s) or street(s) as used in this agres speed change lanes as deemed necessary. I agree that if any future improvements to the roadway becolocated on public right-of-way will be considered the propert will not be entitled to reimbursement or have any claim for pelagree that this permit becomes void if construction of drive specified by the "Policy on Street and Driveway Access to Nelagree to pay a \$50 construction inspection fee. Make cheapplication is denied. I agree to construct and maintain the driveway(s) or street(sthe public travel. I agree to provide during construction proper signs, signal life of traffic in conformance with the current "Manual on Uniforn Amendments or Supplements thereto. Information as to the District Engineer. I agree to indemnify and save harmless the North Carolina for damage that may arise by reason of this construction. I agree to provide a Performance and Indemnity Bond in the construction proposed on the State Highway right-of-way. I agree to provide a Performance and Indemnity Bond in the construction proposed on the State Highway system. The granting of this permit is subject to the regulatory power law and as set forth in the N.C. Policy on Driveways and she I AGREE TO NOTIFY THE DISTRICT ENGINEER WHEN COMPLETED. 	public right-of-way other than those approved by NCDOT. as shown on the attached plans. Hement include any approach tapers, storage lanes or some necessary, the portion of driveway(s) or street(s) by of the North Carolina Department of Transportation, and I present expenditures for driveway or street construction. He way(s) or street(s) is not completed within the time lorth Carolina Highways. Compared to NCDOT. This fee will be reimbursed if the spanish in a safe manner so as not to interfere with or endanger and other warning devices for the protection of the pr
2004-01 NOTE: Submit Four Copies of Application to Local Dis	trict Engineer, N.C. Department of Transportation TEB 65-04rev.

	PROPERTY OWN	NER (APPLICANT)			V	VITNESS	
COMPANY	x Timothy Dale I	Epperson		NAME	Χ		
SIGNATURE				SIGNATURE			
ADDRESS	x 2080 Mountain	Page Road, Saluda, N	C 28773	ADDRESS	Χ		
	Х	Phone No	K (828) 606-	0455	Χ		
	AUTHORIZ	ZED AGENT			\	WITNESS	
COMPANY				NAME			
SIGNATURE				SIGNATURE			
ADDRESS				ADDRESS			
		Phone No		,			
			APPRO	OVALS			
APPLICATION	RECEIVED BY DISTF	RICT ENGINEER					
	SIGNA	ATURE				DATE	
APPLICATION	APPROVED BY LOC	AL GOVERNMENTAL AL	JTHORITY (whe	n required)			
	SIGN	ATURE		TITLE		DATE	
APPLICATION	APPROVED BY DIST	FRICT ENGINEER					
	SIGN	IATURE				DATE	
INSPECTION	BY NCDOT						
	SIGN	NATURE		TITLE		DATE	
00145176):						
COMMENTS							
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COMMENTS							

Application	No.		

HENDERSON COUNTY SPECIAL USE PERMIT APPLICATION FORM

GENERAL INFORMATION			
Date of Application: March 10, 2	021		
Previously Submitted (Circle One)			
Date of Pre-Application Conference	ce:		
Site Plan Attached (Circle One): (1	Tes No	_	
Traffic Impact Study Required (C	ircle One): Yes	No	
SPECIAL USE PERMIT INFORM			
Type of use to be permitted: Office	e and Outdoor Storage	e Facility (See Attached)	_ SR #: _1722
Existing Structures or Uses on prope	erty: Existing Structure	e: Apple Orchard Packing House	
Road System (Circle): Public			
Water System (Circle): Indivi	dual Community	Public (Municipal or County)	
Sewer System (Circle): Indivi	dual Community	Public (Municipal or County)	
SITE PLAN REQUIREMENTS			
 Setbacks of existing and propocenterline of roads for uses loc Separation of existing and propoparking and off/on loading are Location of signs (including single Location and dimensions of expectation of dumpsters. 	esed structures (including sed structures from proceed in the R-40, WR, posed structures from oras gn dimensions, height, histing and proposed roses.	ng accessory structures), and general perty lines and edge of right-of-way or SW districts). ne another. type of material, lighting). ads / driveways and their entrance/e	al use thereof. y for roads (from exits.
• Location and general description of the plan not to exceed 11 X 17 size. The application form.		caping or other buffering (proposed rger than 11×17 , the applicant mu	
PARCEL INFORMATION PIN: 9690940589	Deed Book/P	age: 3523/659 Tract Size (Acres)):8.36
Zoning District: R2R Fire I Location of property to be developed Ridge Road.	District: Edneyville d: 7 Laycock Road in	_Watershed: None Floodplain Edneyville. North West Corner of	_{1:} None f Laycock Road and
CONTACT INFORMATION Property Owner: Name: Timothy Dale Eppel Address: 2080 Mountain F Applicant:	Page Road City,	e: (828) 606-0455 State, and Zip: Saluda, NC 28773	
Name: Timothy Dale Eppe	rson Phone	e: (828) 606-0455	

	Application No.
Address: 2080 Mountain Page Road	City, State, and Zip: Saluda, NC 28773
Agent:	
Name:	
Address:	City, State, and Zip:
Agent Form (Circle One): Yes (No)
Plan Preparer:	
Name: Stanley C. Byers, PE	Phone: (828) 329-4650
Address: 130 School House Road	City, State, and Zip: Mills River, NC 28759
STANDARDS FOR REVIEW	
applicant. Under each requirement, the applica	wing GENERAL REQUIREMENTS on the use requested by the nt should explain, where applicable, how the proposed use satisfies
these requirements:	at we deal allow and a month of health conference on available
A. General Requirement #1: The use will n SEE ATTACHED	ot materially endanger the public health, safety or welfare:
011	
	not substantially injure the value of property or improvements in the
area. SEE ATTACHED	
OLE / TI / TOTILED	
	be in harmony with the surrounding area.
SEE ATTACHED	
The Land Development Code also imposes the	following SPECIFIC REQUIREMENTS on the use requested by the
	demonstrate that satisfactory provisions have been made for the
following, where applicable.	
The proposed use shall be located and devel	
a. Comply with all applicable local, st SEE ATTACHED	ate and federal statutes, ordinance and regulations.
b. Be in accordance with the Compreh	nensive Plan, Long Range Transportation Plans and Comprehensive
Transportation Plans of the county Transportation Plans of nay munici SEE ATTACHED	and/or Long Range Transportation Plans and comprehensive pality of the County.

d. Minimize the environmental impacts on the neighborhood including the following groundwater, surface water, wetlands, endangered/threatened species, archeological sites, historic preservation sites and unique natural areas. SEE ATTACHED Show that satisfactory provision/arrangement has been made (where applicable or required) concerning: a. Ingress and egress to property and proposed structures thereon (with particular reference to automotive/pedestrian safety/convenience and traffic flow/control). SEE ATTACHED b. Off-street parking and loading areas. SEE ATTACHED c. Utilities (with particular reference to locations, availability and compatibility). SEE ATTACHED d. Buffering and landscaping (with particular reference to type, location and dimensions). SEE ATTACHED e. Structures (with particular reference to location, size and use). SEE ATTACHED	c.	Application No Minimize the effects of noise, glare, dust, solar access and odor on those persons residing or working in the neighborhood of the proposed use.
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d. Buffering and landscaping (with particular reference to type, location and dimensions). SEE ATTACHED e. Structures (with particular reference to location, size and use). SEE ATTACHED I certify that the information shown above is true and accurate and is in conformance with the Land Development regulations of Henderson County.	b.	
e. Structures (with particular reference to location, size and use). SEE ATTACHED I certify that the information shown above is true and accurate and is in conformance with the Land Development regulations of Henderson County.	c.	
SEE ATTACHED Cortify that the information shown above is true and accurate and is in conformance with the Land Development regulations of Henderson County.	d.	
regulations of Henderson County.	e.	
Limothy Dale Ennerson	regulation	s of Henderson County.
Timothy Dale Epperson Print Applicant (Owner or Agent)		
Signature Applicant (Owner or Agent) Date	Signature	Applicant (Owner or Agent) Date
County Use Only		County Use Only
Fee: \$ Paid: Method: Received by:		Paid: Method: Received by:
Authority to grant the requested permit is contained in the Land Development Code, Sections:	Authority	to grant the requested permit is contained in the Land Development Code, Sections:
Community Planning Area:	Communi	ty Planning Area:

DESCRIPTION OF PROPOSED USE AND GENERAL REQUIREMENTS

For the proposed Business Service Facility at 7 Laycock Road, Hendersonville, NC

Description of Proposed Use:

This application seeks special use approval to utilize the property located at 7 Laycock Road in the Edneyville area of Henderson County, North Carolina, as a tree business maintenance facility and staging area. The property was originally used as an apple orchard, and the existing structure was utilized as a packing house. Under this request, the existing structure will be utilized as a shop/maintenance facility and it is proposed that the property be enhanced to include a 50' X 125' storage building, gravel drives/parking area, and a common staging area for timber transfer (processing the timber into firewood and/or log transfer to sawmills). The existing driveway, septic system, and well will be utilized as part of this proposal. No other driveway accesses or utilities will be needed under this request. Although the Zoning Code for R2R does not specifically name this type of use for the property, there is little difference in the proposed use versus the processes involved in an apple orchard and packaging operations. It is of our opinion that the proposed use for this property is in line with the past uses and will not affect the surrounding area or the special use requirements.

General Requirements:

General Requirement #1: The use will not materially endanger the public health, safety, or welfare:

The proposed uses will be carried out in accordance with required building safety standards. The portion of the property to receive the proposed storage structure and staging area is largely insulated from the surrounding properties due to the distance from adjoining properties. A buffer area will be provided along the north and west adjoining property lines. There are no obvious additional dangers or safety risks that would be created by implementing this proposal.

General Requirement #2: The use will not substantially injure the value of property or improvements in the area.

We do not foresee anything within the proposed concept that would injure the value of property or any potential improvements in this area. This proposal will respect the existing NCDOT right-of-way and all required setbacks for property lines. The new use would eliminate the diseased apple trees, giving the property a better appearance, and should improve water quality runoff from the site.

General Requirement #3: The use will be in harmony with the surrounding area.

The surrounding properties in this region consist of residential and farmland, more specifically, homes, apple orchards, and solar farms. The proposed uses will be in harmony with the surrounding area's agricultural feel.

Specific Requirements:

a) Comply with all applicable local, state, and federal statutes, ordinances, and regulations.

The proposed uses will be constructed in accordance with all required statutes, ordinances, and regulations that apply. Only one new structure is proposed, and all building requirements will be adhered to. Land disturbance will be restricted to less than one acre, and all erosion control requirements will be followed.

b) Be in accordance with the Comprehensive Plan, Long Range Transportation Plans, and Comprehensive Transportation Plans of the county and/or Long-Range Transportation Plans and Comprehensive Transportation Plans of any municipality of the County.

We do not foresee anything within the proposed concept that would interfere with any future transportation plans. All state setbacks will be adhered to from existing NCDOT rights-of-way.

c) Minimize the effects of noise, glare, dust, solar access, and odor on those persons residing or working in the neighborhood of the proposed use.

The proposed uses will be utilized in a way that will not add any additional noise, glare, dust, solar access, or odor to the surrounding properties. We feel that this portion of the property is largely insulated from the surrounding residents, primarily due to its distance from the adjoining properties.

d) Minimize the environmental impacts on the neighborhood, including the following groundwater, surface water, wetlands, endangered/threatened species, archeological sites, historic preservation sites, and unique natural areas.

The proposed uses will be constructed in a way that will minimize any environmental impacts to groundwater and surface water. Regulatory guidelines will be adhered to. There are no known wetlands, endangered/threatened species, archeological sites, or historic preservation sites located on this property.

Other Provisions:

a) Ingress and egress to property and proposed structures thereon (with particular reference to automotive/pedestrian safety/convenience and traffic flow/control).

Ingress and egress will be obtained by utilizing the existing driveway location for this proposal. No other access onto the property will be needed for this special use provision. The existing driveway location onto the property is in a highly visible location (ample site distance) and close to an intersection where traffic speeds low. There are no obvious additional dangers or safety risks that would be created by implementing the proposed use for traffic or pedestrian flow.

b) Off-street parking and loading areas.

All vehicle parking and loading needs will take place within the property limits. The proposed use will not require parking or loading within the NCDOT rights-of-way, and buffers will be provided along the adjoining property lines as well.

c) Utilities (with particular reference to locations, availability, and compatibility).

Existing septic system, well, and power will be utilized for this proposal. No other provisions will be required under this special use permit.

d) Buffering and landscaping (with particular reference to type, location, and dimensions).

Ample buffering will be provided along the adjoining property lines. No landscaping is anticipated at this time due to the length of clear zone between the proposed use area and existing residents.

e) Structures (with particular reference to location, size, and use).

One building will be constructed under this proposal (see site plan for location). This structure will be approximately 50' X 125' and will be utilized as a storage facility for small equipment and materials.

