#### REQUEST FOR BOARD ACTION

# HENDERSON COUNTY PLANNING BOARD

**MEETING DATE:** Thursday, November 15, 2007

**ATTACHMENTS:** 1. Staff Report

2. Vicinity Map

3. Photos of Project Site

Review Agency Response Form – NCDOT
 Subdivision Application with Attachments

6. Combined Master and Development Plan

**SUBJECT:** Combined Master and Development Plan for Upward Commercial Park Major

Subdivision (2007-M36)

#### **SUMMARY OF REQUEST:**

Mr. Mark Corn of Associated Land Surveyors and Planners, P.C., agent, on behalf of the owner, Mr. Wayne P. Morgan of DWM Investments LLC, submitted the Combined Master and Development Plan for Upward Commercial Park. The project is located on 5.67 acres of land (PIN: 9588-70-5472) off Upward Road (SR 1783). The applicant is proposing a five (5) lot subdivision for commercial purposes. The project is located in the Community Commercial (CC) zoning district. The project is not located in a water supply watershed district nor is it located within the floodplain (see Plan). The project site does not contain any slopes in excess of 60 percent. Private roads, public water (City of Hendersonville) and private individual septic are proposed to serve the project site.

#### PLANNING BOARD ACTION REQUESTED:

Staff has found that the proposed Combined Master and Development Plan appears to meet the technical standards of the subdivision regulations of Chapter 200A, Henderson County Land Development Code (LDC) except for the comments listed in the Staff Report (See Attachment 1). Staff recommends approval of the Combined Master and Development Plan subject to the developer addressing any issues raised by the Planning Board and addressing the comments listed in the Staff Report, including those comments and conditions recommended by the Technical Review Committee.

#### **Suggested Motion:**

I move that the Planning Board find and conclude that the Combined Master and Development Plan appears to comply with the subdivision provisions of Chapter 200A, Henderson County Land Development Code;

And

I further move that the Combined Master and Development Plan be approved subject to the following conditions: the applicant satisfies any conditions that may result from the comments listed in the Staff Report (Attachment 1), conditions recommended by the Technical Review Committee, and any conditions or other comments that result from discussion at the Planning Board meeting.

#### **Henderson County Planning Department Staff Report**

Combined Master and Development Plan Review for Upward Commercial Park Major Subdivision (File #2007-M36)

Mr. Wayne P. Morgan of DWM Investments LLC; Owner/Applicant Mr. Mark Corn with Associated Land Surveyors and Planners, P.C., Agent

#### **Project Overview:**

Mr. Mark Corn of Associated Land Surveyors and Planners, P.C., agent, on behalf of the owner, Mr. Wayne P. Morgan of DWM Investments LLC, submitted the Combined Master and Development Plan for Upward Commercial Park. The project is located on 5.67 acres of land (PIN: 9588-70-5472) off Upward Road (SR 1783). The applicant is proposing a total of five (5) lots for commercial purposes. The project is located in the Community Commercial (CC) zoning district. The project is not located in a water supply watershed district nor is it located within the floodplain. The project site does not contain any slopes in excess of 60 percent. Private roads, public water (City of Hendersonville) and private individual septic are proposed to serve the project site.

#### **Master Plan Comments:**

According to Chapter 200A, Henderson County Land Development Code (LDC) §200A-309, the purpose of a Master Plan is to provide general information about the proposed development to allow for an assessment of its impact on the orderly growth and development of the County, environmental quality, land values, natural features identified on the site analysis sketch and the County's roads and governmental services. During the review of the Master Plan, the Planning Board should take into consideration: applicable recommendations of the *Henderson County 2020 Comprehensive Plan*, the potential use of the land to be subdivided, and the impact of the subdivision and proposed use whether residential, commercial or industrial.

When reviewing the Master Plan it is important to consider that, due to sever topographic conditions, inadequate road access, distance from services, unique natural areas, soils that do not easily support soil drainage systems and or the proximity to existing and incompatible land uses/zoning, all land may not be suitable to be subdivided for the purpose of dense development (LDC §200A-75).

Staff has reviewed the submitted Combined Master and Development Plan for Upward Commercial Park, taking into consideration the recommendations of the *Henderson County 2020 Comprehensive Plan*.

1. *Henderson County 2020 Comprehensive Plan* (CCP). The Future Land Use Map of the CCP shows the project site as being located within the Urban Services Area (USA) (See Map A: CCP Future Land Use Map). The CCP notes that the USA "will contain considerable commercial development at a mixture of scales," and further that "commercial development will exist within predefined zoning districts whose standards and configuration are in keeping with the surrounding community."

Major Roads Community Service Centers Streets Conservation Streams Urban Services Area Project Site Rural/Urban Transition Area Miles Parcels Rural Agricultural Area 0.0625 0.125

Map A: CCP Future Land Use Map

2. Chapter 200A, Henderson County Land Development Code (LDC). According to Chapter 200A, Henderson County Land Development Code (LDC) and its Official Zoning Map adopted September 19, 2007, the proposed project site is located within the Community Commercial (CC) Zoning District (See Map B: Official Zoning Map). The CC district allows for commercial development at a variety of scales. The maximum gross floor area for any single commercial use on a single lot shall be 30,000 square feet. Where the lot contains more than one (1) commercial use, the primary commercial use shall have a maximum gross floor area of 80,000 square feet, and any other use located on the same lot shall have a maximum gross floor area of 30,000 square feet. Beyond this, the maximum impervious surface on any commercial lot shall be 80 percent of the lot.

R1 CC Major Roads Streets Streams R2 - MH Project Site Miles **Parcels** 0.0625

Map B: Official Zoning Map

#### **Development Plan Comments:**

- 1. **Soil Erosion and Sedimentation Control Plan.** The Applicant has submitted written notice from a professional land surveyor that no plan is required. (LDC §200A-81 A).
- 2. Water. The applicant has proposed public water (City of Hendersonville). A letter has been provided by the applicant indicating that there is sufficient capacity to make connection to the water system. According to LDC §200A-81 B, the applicant must provide evidence that the water supply plans have been approved by the appropriate agency. All public water systems shall be installed and shall meet the requirements of the Henderson County Health Department or other government authorities having jurisdiction thereof. The development plan may be approved contingent on final approval from such agencies; however, the final plat shall not be approved until all such final approvals have been obtained. Any subdivision served by a public water system shall, at minimum, meet the County's standard of one (1) hydrant per 1,000 feet of linear road distance (LDC §200A-81 B(3)).
- 3. **Private Road Standards.** The Applicant has provided a cross section for the proposed Morgan Hill Drive. This cross section indicates that these are to be subdivision local roads. All subdivision roads must be designed and constructed to the minimum standards of LDC §200A-81 C (Table 3.1).
- 4. **Road Grade.** The Applicant has proposed private paved roads for the subdivision. The maximum road grade for local roads constructed of pavement is 18 percent. The applicant is proposing a road that appears to approach grades of 18 percent. A professional engineer or professional land surveyor must certify on the Final Plat that no portion of the road has a grade that exceeds 18 percent or submit a final as-built graded center line profile showing grade and alignment of the road (LDC §200A-81 C (Table 3.1). and §200A-81 C(4)).
- 5. **Road Intersections.** The Applicant has proposed using an existing road, Morgan Hill Drive (with improvements as necessary), which will intersect with Upward Road (SR 1722). According to LDC §200A-81 C(6), intersections with angles of 75 to 90 degrees are preferred. Road intersection angels, which meet the requirements of the LDC, must be shown on the final plat.
- 6. **Shoulder Stabilization.** All areas disturbed by the construction of a private road, including cut and fill slopes, shoulders and ditch banks, shall be seeded to stabilize the soil and prevent erosion. Seeding should be done as soon as feasible after road construction (LDC §200A-81 E).
- 7. **Subdivision Names.** The final plat shall contain certification that the public records of the County have been searched and the proposed subdivision name meets the standards set forth in this Chapter (LDC §200A-81 G).
- 8. **Notice of Farmland Preservation District.** The final plat shall contain a note stating that the property lies within one-half (½) mile of land in a Farmland Preservation District (LDC §200A-81 P).
- 9. **Street Tree Requirements.** Street trees shall be required for all major subdivisions (LDC §200A-81 R). Trees shall be required at a rate of one (1) large deciduous tree per 50 feet of property abutting an internal road (LDC §200A-145). Trees shall be placed within the right-of-way or within 20 feet of the edge of the right-of-way and may be

placed in groups with a minimum spacing of no more than 65 feet (LDC §200A-146). The Technical Review Committee (TRC) may alter the requirements of Article V (Landscaping Requirements) so long as proposed landscape features of the development comply with the intent of the Article and provide that conditions make it unreasonable to meet the landscaping requirements (§200A-155). The TRC, at its meeting on November 6, 2007, recognized that the existing parking area on Lot 2 abuts the proposed road for approximately 150 feet, making the maximum 65 foot separation for street trees unreasonable in this area. The TRC also determined that the plan is compliant in its ability to fulfill the intent of this Article.

The TRC recommends, as a condition of approval, that the installed street trees be of the recommended species of Article V, Subpart F, Table 5.5, Recommended Large Deciduous Trees, in order to be compliant with the intent of the Article. Planning Staff recommends, as a condition of approval, that the applicant provide trees at the required rate and separation (except where otherwise noted by the TRC) and certify the same on the final plat, or bond the landscaping in order to guarantee the installation of the required improvements (LDC §200A-154).

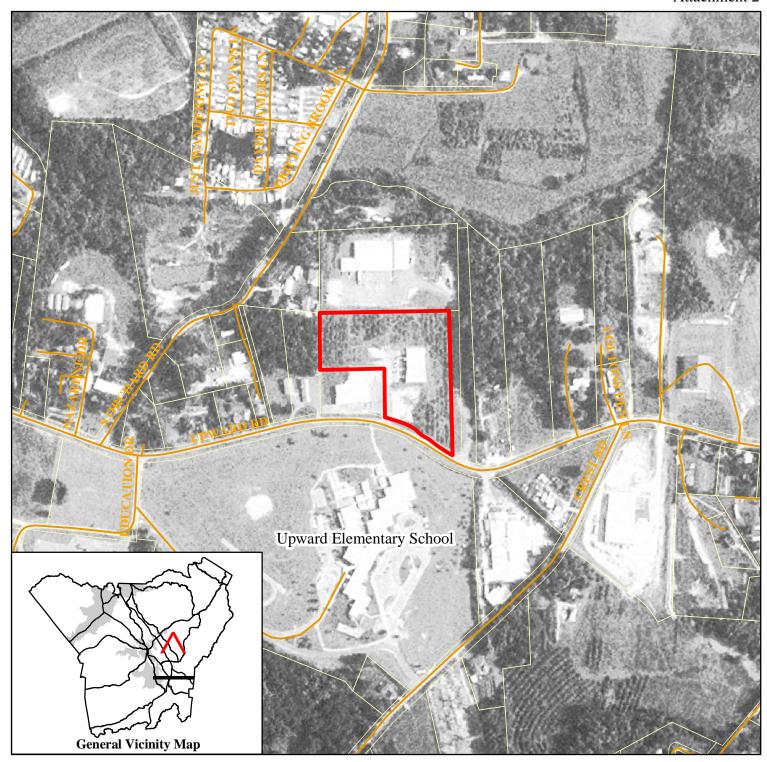
- 10. **Miscellaneous Advisory Provisions.** The Applicant should become familiar with the miscellaneous advisory provisions contained in LDC §200A-81 S.
- 11. **Final Plat Requirements.** The Final Plat(s) must meet the requirements provided by the Planning Department whenever a subdivision of land occurs (LDC §200A-311 B(2)).

#### **Technical Review Committee Comments Recommendations:**

The Henderson County Technical Review Committee considered the Combined Master and Development Plan for Upward Commercial Park Major Subdivision (File #2007-M36) at its regularly scheduled meeting on November 6, 2007. During that meeting, the Committee voted 7 to 0 to send the Planning Board a favorable recommendation with the following comments and conditions. Due to existing conditions (the existing parking area on Lot 2 abuts the proposed road for approximately 150 feet) alternative compliance from the landscaping requirements of Chapter 200A (a maximum 65 foot separation for street trees), as approved by the TRC and allowed under §200A-155, be afforded provided the installed street trees be of the recommended species of Article V, Subpart F, Table 5.5, Recommended Large Deciduous Trees, in order to ensure compliance with the intent of Article V (Landscape Design Standards).

#### **Review Agency Comments:**

1. Comments from North Carolina Department of Transportation. Josh Lanning, Assistant District Engineer with NCDOT submitted comments regarding the project (See Attachment 4). Mr. Lanning's comments reflect the need for obtaining street and driveway access permits prior to connecting any roads or drives to an NCDOT maintained road (Upward Road (SR 1722)).



## **Upward Commercial Park**

DEVELOPER & OWNER: Wayne P. Morgan, DWM Investments LLC

AGENT: Associated Land Surveyors & Planners PC

**ZONING:** Community Commercial (CC)

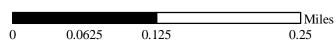
WATERSHED: None

WATER SYSTEM: Public Water (City of Hendersonville)

SEWER SYSTEM: Private Individual Septic

ROAD SYSTEM: Private







**1.** View of the Project Site frontage along Upward Road (SR 1722 looking east.



**3.** View of existing driveway (proposed Morgan Hill Drive) on Project Site, looking north from Upward Road (SR 1722).



**2.** View of the existing commercial use on the property, looking north from the intersection of Upward Road (SR 1722) and existing driveway (proposed as Morgan Hill Drive).



**4.** View of posted notice regarding the Planning Board meeting, posted on site by Planning Staff.

# HENDERSON COUNTY DEPARTMENT AND AGENCY SUBDIVISION REVIEW RESPONSE FORM

This office has reviewed the plans for the proposed subdivision named <u>Upward Road</u> <u>Commercial Park</u> and offers the following comments:

- 1. The developer must apply for and obtain a Street and Driveway Access Permit from the District Engineer's office prior to connecting any roads or drives to a NC DOT maintained road. The developer may be required to furnish a Transportation Impact Study and possibly make offsite road improvements in order to receive a driveway permit, if anticipated traffic volumes warrant these measures.
- 2. If at anytime in the future the developer plans to have the roads within the sub-division added to the State maintained system all roads within the sub-division must be listed as public. In addition the plat must be approved by the District Engineer prior to being filed at the Register of Deeds Office.

Reviewed by: Josh Lanning

Agency: NCDOT

Date: 11-01-07

Please return this form to:

Matthew Cable Henderson County Planning Department 101 E. Allen Street Hendersonville, NC 28792

File No. 2007-M36

Page 1 of 1

Application No. 2007 - M36

## HENDERSON COUNTY SUBDIVISION APPLICATION FORM

(Please fill out all applicable items)

SUBDIVISION INFORMATION Subdivision Name: UPWARD COMMERCIAL PARK
Subdivision Type (Circle One): Major Minor Non-Standard Special
Proposed Use of Property (Circle One): Residential Commercial Industrial
Conservation Subdivision: Yes No Gated entrance to property: Yes No
Existing Number of Lots: Total Number of Proposed Lots:
Total Number Proposed Units: Proposed Density (units per acre):
Road System: ( ) Public ( ) Combination Public and Private
Water System: ( ) Individual ( ) Community Municipal
Sewer System: ( ) Community ( ) Municipal
PARCEL INFORMATION  PI DI
PIN: 9588-70-5472 Total Acreage: 5.67 Deed Book/Page: 1198/622Township 6/45/65
Location of property to be divided: VPWARD POOD ACROSS from VPWGFL  FIRMPHARY
Zoning District: COMMUNITY COMMERCIAL Fire District: Blv Ridge
Water Supply Watershed: NONE School District: UPWARD, Flot Rock, EAST
Any portion of property within or containing the following:
Floodplain or floodway: Yes No Perennial streams: Yes No
Protected mountain ridges: Yes No Cemetery: Yes No OCT 2 4 2007
Within ½ mile of a Farmland Preservation District: Yes No
Adjacent to a Farmland Preservation District:  Yes No
CONTACT INFORMATION  Property Owner:  Name: DWM INVESTMENTS LLC Phone: 692-6770  Address: PO BOX 502 City, State, Zip: LAKE LURE NC 2874L
Applicant:
Name: WAYNE P. MORGAN Phone: 692-6770
Address: PO Box 502 City, State, Zip: LAKE LURE NC 28746
Agent: Agent Form (Circle One): Yes No
Name: ASSOCIATED LAND SIRVERIX Phone: 890 - 3507
Address: PO BOX 578 City, State, Zip: HORST SHOE NC 28742
Plan Preparer:
Name: MARK CORN Phone: 890-3507
Name: <u>MARK CORN</u> Phone: <u>890 -3507</u> Address: <u>PO BOX 578</u> City, State, Zip: <u>HORSE SHOE NC 28742</u>
I certify that the information shown above is true and accurate and is in conformance with the Subdivision regulations of Henderson County.  MARK A. Corn  Print Applicant (Owner or Agent)  Signature Applicant (Owner or Agent)  Date
Fee: \$ 450.00 Paid: 460.00 Method: Chick Final Plat Approved On:

#### SUBDIVISION OF LAND

170 Attachment 2

Appendix 2
Henderson County
Appointment of Agent Form
(Optional)

I WAYAE MORGAN owner of property located on VPWARD ROOK
recorded in 1198 1622 and having a parcel identification number (PIN) of 9588-70-5472
(deed book / page)
located in Henderson County, North Carolina, do hereby appoint Associated Land Sveneyors  (agent's name)
to represent me in an application for subdivision of land and authorize him/her to act as my
agent in all matters, formal and informal, except as stated herein, and authorize him/her to
receive all official correspondence. I however understand that as the listed property owner, I
must sign all affidavits and statements required by this Ordinance.
Wayno & Moscan 9-19-07
Property Øwner Date

DF 3777 S D NOCT 2 4 2007 D BY:

## AFFIDAVIT OF UNDERSTANDING OF FARMLAND PRESERVATION DISTRICT

I hereby certify that I acknowledge that the Henderson County Board of Commissioners on December 18, 1991, did adopt the HENDERSON COUNTY VOLUNTARY FARMLAND PRESERVATION PROGRAM ORDINANCE whose purpose is to establish and identify designated agricultural districts to encourage the economic and financial well being of farming areas, to increase protection from nuisance suits, undesirable non-farm development and other negative impacts on participating farms, and to increase the identity and pride in the agricultural community and its way of life.

from nuisance suits, undesirable non-farm development and other negati and pride in the agricultural community and its way of life.		,
I further certify that the property I intend to develop is within $\frac{\pm 1250}{}$ feed and is identified as the $\frac{2000}{}$ Resources Conservation Service.	et of Farmland listed in the Farmland district on maps provided by the He	d Preservation Program enderson County Office of
Mayne of Owner Morgan	10/2 <sub>1</sub>	107
STATE OF NORTH CAROLINA COUNTY OF HENDERSON		
I, MARK A. BEN, a Notary Public for said County and Si	tate, do hereby certify that	
personally appeared before me thi	is date and acknowledged the due e	execution of
the foregoing instrument.		
Witness by hand and official seal, this the 21 day of October	2,2007	
Notary Public  My Commission Expires: Argust 8, 2012	MOTARY WOTARY OVBLIC	
		OCT 24 2007
	8	Y:

#### MARK CORN

Associated Land Surveyors and Planners, PC P.O. Box 578
Horse Shoe, NC 28742
828-890-3507
Fax 828-890-3520
mcornals88@mchsi.com

October 18, 2007

Henderson County Planning Department;

The Upward Commercial Park subdivision is exempt from acquiring a Sediment and Erosion control plan as only 0.10 acres will be disturbed in the extension of Morgan Hill Drive.

A Erosion Control Permit is required from the Henderson County Sedimentation Control Administrator as more than 100 Sq. Ft. will be disturbed during construction.

Sincerely,

Mark A. Corn

Professional Land Surveyor, L-4154

DECT 2 4 2007 D

OFFICERS:

### CITY OF HENDERSONVILLE

"The City of Four Seasons"

Circq Newman Movier Bushara Visit Movier Pro-Ti-to Clay A Carter City Manager

WATER AND SEVER DEPARTMENT Lee Smith, Utilities Director

Monday, October 22, 2007

Mr. Mark Corn Mark A. Corn Associated Land Surveyors and Planners P.O. Box 578 Horse Shoe, NC 28742

RE:

DWM INVESTMENTS PROPERTY

PARCEL IDENTIFICATION NUMBER 9588705472

WATER AVAILABILITY

#### Dear Mr. Com:

We have received and reviewed your request, dated October 15, 2007, regarding water availability for the above referenced property. We have determined that City water is available to this property along Upward Rd, from an 8-inch water main to the south of the property. Based on our findings, the above referenced project would be eligible for City water service.

This letter is intended to serve as information only and should not be regarded as an approval for the above referenced property to connect to the City's applicable utility systems. If you have any questions or require additional information regarding this correspondence please let us know.

Sincerel

**Utilities Director** 

CC:

Dennis Frady, Assistant Utilities Director Anthony Starr, Henderson County Planning Director OCT 24 2007

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105 Walliam Street Henders 2004 PC 28792 4461 as real hip to by a danderson, to be Provide Sandy States Sand Sandy States Sandy States

