

## **REQUEST FOR BOARD ACTION**

### **HENDERSON COUNTY BOARD OF COMMISSIONERS**

**MEETING DATE:** June 17, 2026

**SUBJECT:** Resolution – Opioid Settlement Fund Expenditure Authorization

**PRESENTER:** Jodi Grabowski, Strategic Behavioral Health Director

**ATTACHMENT(S):** Yes  
1. Resolution

#### **SUMMARY OF REQUEST:**

The Henderson County Opioid Settlement funds are allocated in accordance with the Strategic Plan approved by the Board in its meeting on August 16, 2023. This Resolution represents a continuation of the Strategies identified in that plan. The Department of Strategic Behavioral Health will address these Strategies while minimizing the need to request additional authorizations through the 2026-2027 Fiscal Year.

The Board must adopt a Resolution per the Memorandum of Agreement Between the State of North Carolina and Local Governments on Proceeds Relating to the Settlement of Opioid Litigation which dictates the process for drawing from the Special Revenue Fund.

#### **BOARD ACTION REQUESTED:**

The Board is requested to adopt the Resolution authorizing the expenditures and revenues associated with the Opioid Settlement Fund [Fund 51] and Strategic Behavioral Health for the funding of Strategies to be addressed in FY 26-27.

#### **SUGGESTED MOTION:**

*I move the Board adopt the Resolution authorizing the expenditures and revenues associated with the Opioid Settlement Fund [Fund 51] and Strategic Behavioral Health for the funding of Strategies to be addressed in FY 26-27.*

**HENDERSON COUNTY  
NORTH CAROLINA**

**Before the Board of Commissioners**

**A RESOLUTION BY THE COUNTY OF HENDERSON  
TO DIRECT THE EXPENDITURE OF OPIOID SETTLEMENT FUNDS**

BOARD OF COMMISSIONERS ENACTMENT \_\_\_\_\_

**WHEREAS** Henderson County has joined national settlement agreements with companies engaged in the manufacturing, distribution, and dispensing of opioids.

**WHEREAS** the allocation, use, and reporting of funds stemming from these national settlement agreements and bankruptcy resolutions (“Opioid Settlement Funds”) are governed by the Memorandum of Agreement Between the State of North Carolina and Local Governments on Proceeds Relating to the Settlement of Opioid Litigation (“MOA”), the Supplemental Agreement for Additional Funds from Additional Settlements of Opioid Litigation (“SAAF”), and SAAF-2;

**WHEREAS** Henderson County has received Opioid Settlement Funds pursuant to these national settlement agreements and deposited the Opioid Settlement Funds in a separate special revenue fund as required by section D of the MOA;

**WHEREAS** section E.6 of the MOA states that, before spending opioid settlement funds, the local government’s governing body must adopt a resolution that:

- (i) indicates that it is an authorization for expenditure of opioid settlement funds; and,
- (ii) states the specific strategy or strategies the county or municipality intends to fund pursuant to Option A or Option B, using the item letter and/or number in Exhibit A or Exhibit B to identify each funded strategy; and,
- (iii) states the amount dedicated to each strategy for a specific period of time.

**NOW, THEREFORE BE IT RESOLVED**, in alignment with the NC MOA, SAAF, and SAAF-2, Henderson County authorizes the expenditure of opioid settlement funds as follows:

1. First strategy authorized
  - a. Name of strategy: Collaborative Strategic Planning
  - b. Strategy is included in Exhibit A (Exhibit A, Exhibit B)
  - c. Item letter and/or number in Exhibit A or Exhibit B to the MOA: A,1
  - d. Amount authorized for this strategy: not to exceed \$182,295.
  - e. Period of time during which expenditure may take place: July 1, 2026, through June 30, 2027.
  - f. Description of the program, project, or activity: The Director of Strategic Behavioral Health position was created to provide oversight of county programs, contracts, grants, and other funding. The Director will plan, organize, and manage Henderson County’s network of behavioral health/substance use services, programs, and treatment providers.

This position oversees the county's Opioid Settlement Fund planning and management of funded strategies and programs. Establishment of this department and support of the position requires expenses that include, but are not limited to, office equipment and materials, software, training and supervision, vehicle use and maintenance, and programmatic support for clients the department supports.

- g. Provider: Henderson County
2. Second strategy authorized
    - a. Name of strategy: Criminal Justice Diversion: Adult Recovery Court
    - b. Strategy is included in Exhibit B (Exhibit A, Exhibit B)
    - c. Item letter and/or number in Exhibit A or Exhibit B to the MOA: D,3
    - d. Amounted authorized for this strategy: not to exceed \$280,128.
    - e. Period of time during which expenditure may take place: July 1, 2026, through June 30, 2027.
    - f. Description of the program, project, or activity: Funds will cover costs related to the Adult Recovery Court and related program needs including but not limited to the following: Adult Recovery Court Supervisor (ARC) position, prosecutorial services and support, supplies and materials to support the position and the program participants, training for the ARC Supervisor and members of the Interdisciplinary Team.
    - g. Provider: Henderson County
  3. Third strategy authorized
    - a. Name of strategy: Recovery Support Services
    - b. Strategy is included in Exhibit A (Exhibit A, Exhibit B)
    - c. Item letter and/or number in Exhibit A or Exhibit B to the MOA: A,3
    - d. Amounted authorized for this strategy: not to exceed \$161,390.
    - e. Period of time during which expenditure may take place: July 1, 2026, through June 30, 2027.
    - f. Description of the program, project, or activity: Funding supports a County employed Peer Support Specialist position and related expenses including, but not limited to, training and certifications, equipment and supplies necessary to perform the responsibilities of the job. Recovery support services include access to services to support addiction treatment and sustained recovery and for provision of linkages to care and care coordination This strategy addresses systemic root causes of the Opioid Epidemic by creating connections to treatment and supporting the recovery of persons and families with substance use issues.
    - g. Provider: Henderson County in collaboration with community partners.
  4. Fourth strategy authorized
    - a. Name of strategy: Post-overdose Response Team
    - b. Strategy is included in Exhibit A (Exhibit A, Exhibit B)
    - c. Item letter and/or number in Exhibit A or Exhibit B to the MOA: A, 8
    - d. Amounted authorized for this strategy: not to exceed \$86,891.
    - e. Period of time during which expenditure may take place: July 1, 2026, through June 30, 2027.
    - f. Description of the program, project, or activity: Funding supports the teams that connect persons who have non-fatal drug overdoses to addiction treatment, recovery support, harm reduction services, primary healthcare, or to other services or supports they need to

improve their health or wellbeing. The overarching goal is to prevent overdoses and connect individuals to services.

- g. Provider: Henderson County.
5. Fifth strategy authorized
    - a. Name of strategy: Reentry Programs
    - b. Strategy is included in Exhibit A (Exhibit A, Exhibit B)
    - c. Item letter and/or number in Exhibit A or Exhibit B to the MOA: A, 12
    - d. Amount authorized for this strategy: not to exceed \$104,177.
    - e. Period of time during which expenditure may take place: July 1, 2026, through June 30, 2027.
    - f. Description of the program, project, or activity: Funding will support a position embedded in the detention center for Reentry Service and related expenses including, but not limited to, training and certifications, equipment and supplies necessary to perform the responsibilities of the job. The Reentry Specialist will connect incarcerated persons to addiction treatment, recovery support, harm reduction services, primary healthcare, or other services or supports they need upon release from jail or prison, or that provide any of these services or supports.
    - g. Provider: Henderson County.
  6. Sixth strategy authorized
    - a. Name of strategy: Evidence Based Addiction Treatment
    - b. Strategy is included in Exhibit A (Exhibit A, Exhibit B)
    - c. Item letter and/or number in Exhibit A or Exhibit B to the MOA: A, 2
    - d. Amount authorized for this strategy: not to exceed \$20,000
    - e. Period of time during which expenditure may take place: July 1, 2026, through June 30, 2027.
    - f. Description of the program, project, or activity: This strategy will address access to treatment and continuity of care by providing financial support for uninsured and underinsured individuals to receive evidence-based treatment services. Even as Medicaid Expansion goes into effect, a percentage of the population with Opioid Use Disorders will still not qualify for benefits. Individuals in the Recovery Court and Reentry programs will likely represent this population. This strategy will prove to be effective by increasing the number of uninsured or underinsured individuals receiving treatment services.
    - g. Provider: Treatment providers as recommended for appropriate level of care.
  7. Seventh strategy authorized
    - a. Name of strategy: Recovery Housing Support Services
    - b. Strategy is included in Exhibit A (Exhibit A, Exhibit B)
    - c. Item letter and/or number in Exhibit A or Exhibit B to the MOA: A, 4
    - d. Amount authorized for this strategy: not to exceed \$100,000
    - e. Period of time during which expenditure may take place: July 1, 2026, through June 30, 2027.
    - f. Description of the program, project, or activity: Recovery Housing Support is a regional concern, as there are very few inpatient or residential programs, or transitional recovery homes. There are currently few recovery house options within Henderson County. The funding strategy to address this gap is to begin by stabilizing housing for persons in early recovery with priority given to participants in the Recovery Court and Reentry programs.

- g. Provider: Housing providers as available and as appropriate for level of care.
8. Eighth strategy authorized
- a. Name of strategy: Prevention: Media Campaign and Resource Locator
  - b. Strategy is included in Exhibit B (Exhibit A, Exhibit B)
  - c. Item letter and/or number in Exhibit A or Exhibit B to the MOA: G, 1
  - d. Amounted authorized for this strategy: not to exceed \$5,000
  - e. Period of time during which expenditure may take place: July 1, 2026, through June 30, 2027.
  - f. Description of the program, project, or activity: Funding will support public awareness campaigns to increase awareness and help prevent opioid misuse. To raise awareness of the risks of opioid misuse, to raise awareness of treatment resources, and to decrease the prevalence of overdoses.
  - g. Provider: Henderson County or TBD.
9. Ninth strategy authorized
- a. Name of strategy: Prevention: STAR Program and Camp Glow
  - b. Strategy is included in Exhibit B (Exhibit A, Exhibit B)
  - c. Item letter and/or number in Exhibit A or Exhibit B to the MOA: G, 9
  - d. Amounted authorized for this strategy: not to exceed \$10,000
  - e. Period of time during which expenditure may take place: July 1, 2026, through June 30, 2027.
  - f. Description of the program, project, or activity: The STAR Program is a prevention program facilitated by the Sheriff's department. This program replaced DARE in the Henderson County School System and has demonstrated success in engaging students. Opioid Settlement funding will expand the capacity of this training to be able to serve more students. Camp Glow offers a free overnight camping experience which strives to teach Henderson County Youth about the dangers of addiction and the devastating effects of substance misuse. \$6,500 for STAR and \$3,500 for Camp Glow.
  - g. Provider: Henderson County Sheriff's Department and Camp Glow
10. Tenth strategy authorized
- a. Name of strategy: Prevention & Intervention: Hope Coalition Alternatives to Suspension Program
  - b. Strategy is included in Exhibit B (Exhibit A, Exhibit B)
  - c. Item letter and/or number in Exhibit A or Exhibit B to the MOA: G, 9
  - d. Amounted authorized for this strategy: not to exceed \$60,000
  - e. Period of time during which expenditure may take place: July 1, 2026, through June 30, 2027.
  - f. Description of the program, project, or activity: Funding will support a program to provide alternatives to suspension for youth in Henderson County. The program will utilize evidence-based programming to raise awareness of the risks of opioid misuse, to raise awareness of treatment resources, and to decrease the prevalence of overdoses. Funding will cover training of staff, compensation for the staff, space rental, and food and supplies as needed for the participants.
  - g. Provider: Hope Coalition.

11. Eleventh strategy authorized
  - a. Name of strategy: Prevention/ & Intervention: Family Navigation Resource
  - b. Strategy is included in Exhibit B (Exhibit A, Exhibit B)
  - c. Item letter and/or number in Exhibit A or Exhibit B to the MOA: G, 12
  - d. Amount authorized for this strategy: not to exceed \$45,000
  - e. Period of time during which expenditure may take place: July 1, 2026, through June 30, 2027.
  - f. Description of the program, project, or activity: Funding will support approximately half the salary and benefits of a position at the Children & Family Resource Center. The Family Mental Health Navigator position was created through a community collaboration to help families navigate the fragmented behavioral health system. This position seeks to offer prevention and intervention for families and youth.
  - g. Provider: Children and Family Resource Center.
  
12. Twelfth strategy authorized
  - a. Name of strategy: Naloxone Distribution.
  - b. Strategy is included in Exhibit A (Exhibit A, Exhibit B)
  - c. Item letter and/or number in Exhibit A or Exhibit B to the MOA: A, 7
  - d. Amount authorized for this strategy: not to exceed \$20,000.
  - e. Period of time during which expenditure may take place: July 1, 2026, through June 30, 2027.
  - f. Description of the program, project, or activity: Funding will support programs or organizations that distribute naloxone to persons at risk of overdose or their social networks, such as post-overdose response teams, programs that provide naloxone to persons upon release from jail or prison, emergency medical service providers or hospital emergency departments that provide naloxone to persons at risk of overdose, or community-based organizations that provide services to people who use drugs. Programs or organizations involved in community distribution of naloxone may, in addition, provide naloxone to first responders.
  - g. Provider: Henderson County.

The total dollar amount of Opioid Settlement Funds at this time appropriated is not to exceed \$1,074,881.

Adopted this the 17th day of June 2026.

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WILLIAM G. LAPSLEY, CHAIRMAN  
HENDERSON COUNTY BOARD OF COMMISSIONERS

ATTEST:

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DENISSA A. LAUFFER, CLERK TO THE BOARD

COUNTY SEAL