



Board of Commissioners' Meeting  
Wednesday, September 21, 2022

# Informal Public Comments

Informant Public Comments

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Hours

Minutes

Seconds

Informant Public Comments

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44

Hours

Minutes

Seconds

Informant Public Comments

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44

Hours

Minutes

Seconds

**TIME  
EXPIRED**

# Discussion / Adjustment of Agenda

# Consent Agenda

- A. Approval of Minutes – September 6, 2022, Regularly Scheduled Meeting
- B. Tax Collector's Report
- C. County Financial Report/Cash Balance Report – July 2022
- D. Henderson County Public Schools Financial Reports – July 2022
- E. 2023 Holiday Schedule
- F. 2023 Animal Services Center Operating Schedule
- G. 2023 Solid Waste Operating Schedule
- H. 2023 Library Operating Schedule
- I. Budget Amendment – MRTS Fiscal Year 22 Projects
- J. Budget Amendment – Asset Forfeiture Funds



# Consent Agenda

- K. Budget Amendment – Restricted Fund Balance Sheriff’s Department
- L. ATM Placement – Tourism Development Authority
- M. Facility Use Policy
- N. Temporary Project Position – Finance
- O. Temporary Project Position – Information Technology
- P. Budget Amendment – Back on Track
- Q. Budget Amendment – American Rescue Plan
- R. American Rescue Plan – Adoption of Policies and Procedures
- S. Henderson County Purchasing Policy

# Construction Projects Update

Bryan Rhodes and Chris Todd will provide the Board of Commissioners with an update on construction projects around Henderson County.

This monthly report is a review of the scope and statuses of assigned construction management responsibilities and includes specific updates in regard to County funded construction activities.



# VFW RENOVATION PROJECT UPDATE



# PROGRESS UPDATE

- Design Development Drawings completed end of July.
- Design Development cost estimate in alignment with the schematic estimate.
- Project is on schedule:
  - Began Construction Documentation Phase August 2022.
  - On track to complete the drawings mid-October 2022.
  - Receiving bids from contractors mid-November 2022.
  - 4 – 6 weeks negotiations and contracts.
- Construction planned to begin January 2023.



**THANK YOU**



**mcmillan | pazdan | smith**

ARCHITECTURE

*ideas taking shape*



# Henderson County 2045 Comprehensive Plan Update

Planning staff will provide the Board with an update on the Henderson County 2045 Comprehensive Plan.

# Henderson County 2045

Board of Commissioners

September 21, 2022



## Presentation Overview

Schedule

Future Land Use

Goals & Key Recommendations

Questions



A photograph of a covered wooden bridge in a forest. The bridge has a dark, gabled roof with exposed wooden rafters. The deck is made of wooden planks. The bridge is surrounded by trees, some with green leaves and some bare. In the background, a white fence and a sign are visible. A semi-transparent white box with a thin black border is centered over the bridge, containing the word 'Schedule' in a large, bold, black font. A horizontal line is positioned below the text.

# Schedule

## NEXT STEPS

- **Late Sept/October:** Public meetings to gather feedback on draft plan.
- **October:** Steering Committee discussion of public input and changes to draft plan
- **October/November:** Planning Board recommendation
- **November/December:** Public Hearing at Board of Commissioners
- **December/January:** Board of Commissioners adopt the plan

### PUBLIC INPUT MEETINGS

- **SEPTEMBER 20th** - Fletcher Library from 2PM - 4PM
- **SEPTEMBER 26th** - Edneyville Community Center from 6PM - 8PM
- **SEPTEMBER 27th** - Blue Ridge Community College  
Thomas Auditorium from 2PM - 4PM
- **OCTOBER 3rd** - Etowah Lions Club from 2PM - 4PM



# Draft Comprehensive Plan

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# DRAFT PLAN

- Draft plan presented to Steering Committee at Special Called Meeting on Thursday, September 8<sup>th</sup>
- Available to view online at [www.HendersonCounty2045.com](http://www.HendersonCounty2045.com)



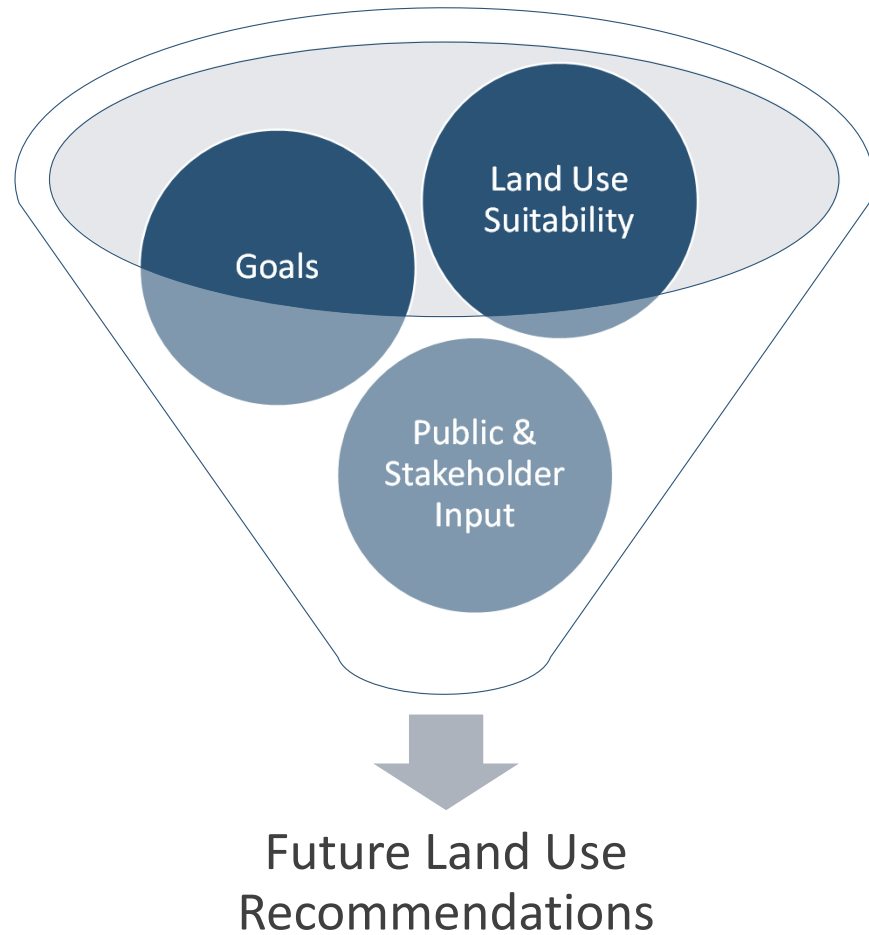
An aerial photograph of a lush green vineyard. A dirt road winds through the rows of grapevines on the left side. In the background, there are rolling hills and mountains under a dramatic, cloudy sky with hints of sunset or sunrise colors. The text 'Future Land Use' is centered in a white box with a thin border.

# Future Land Use

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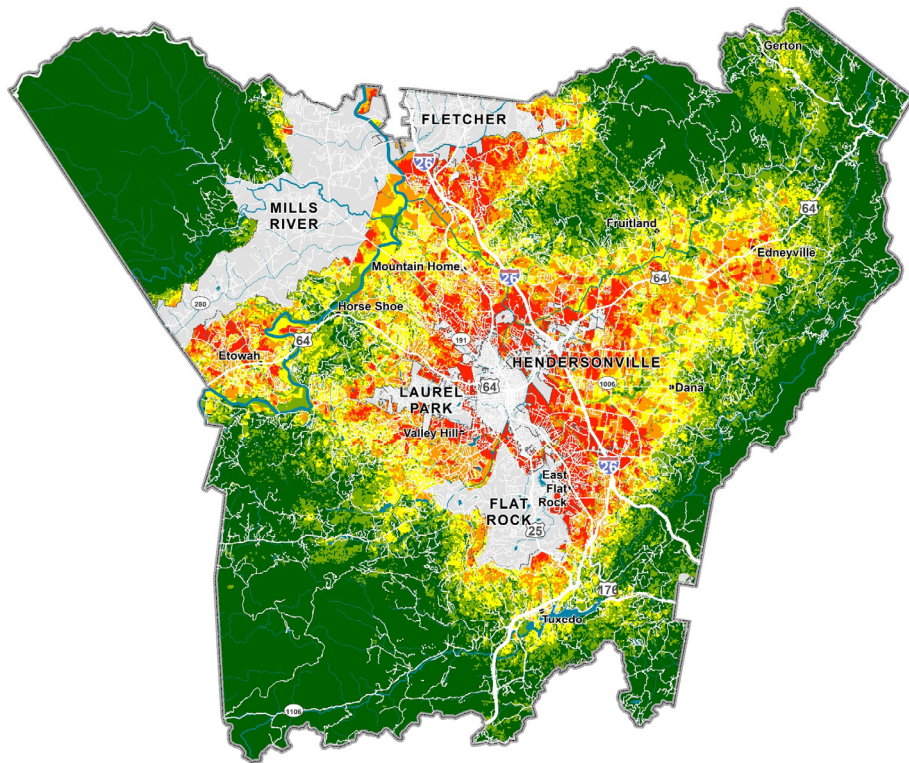
## Creating the Future Land Use Map

- **Previous plans and policies**
- **Land use suitability**
- **Goals**
- **Public and Stakeholder Input**

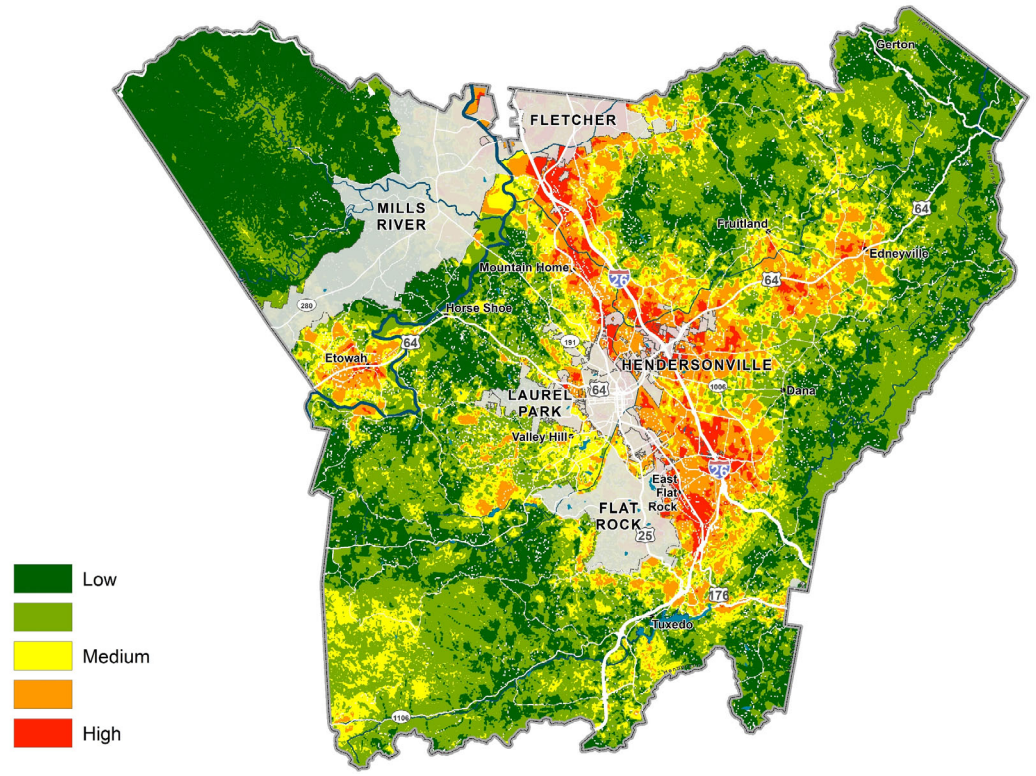


# Land Use Suitability

## Residential Suitability

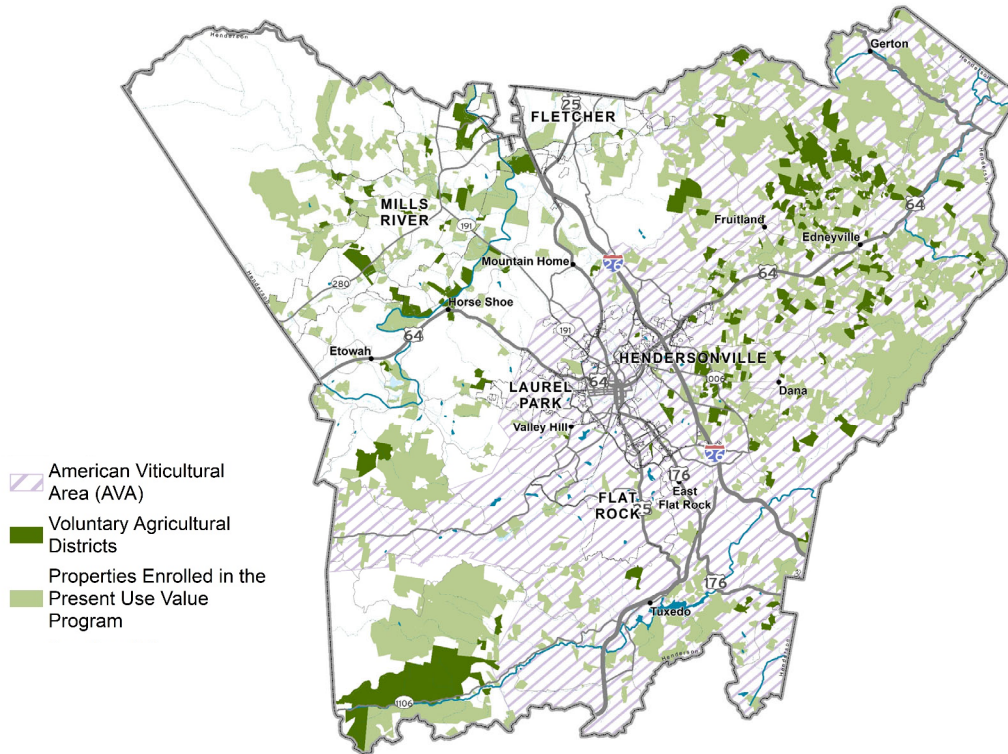


## Industrial Suitability

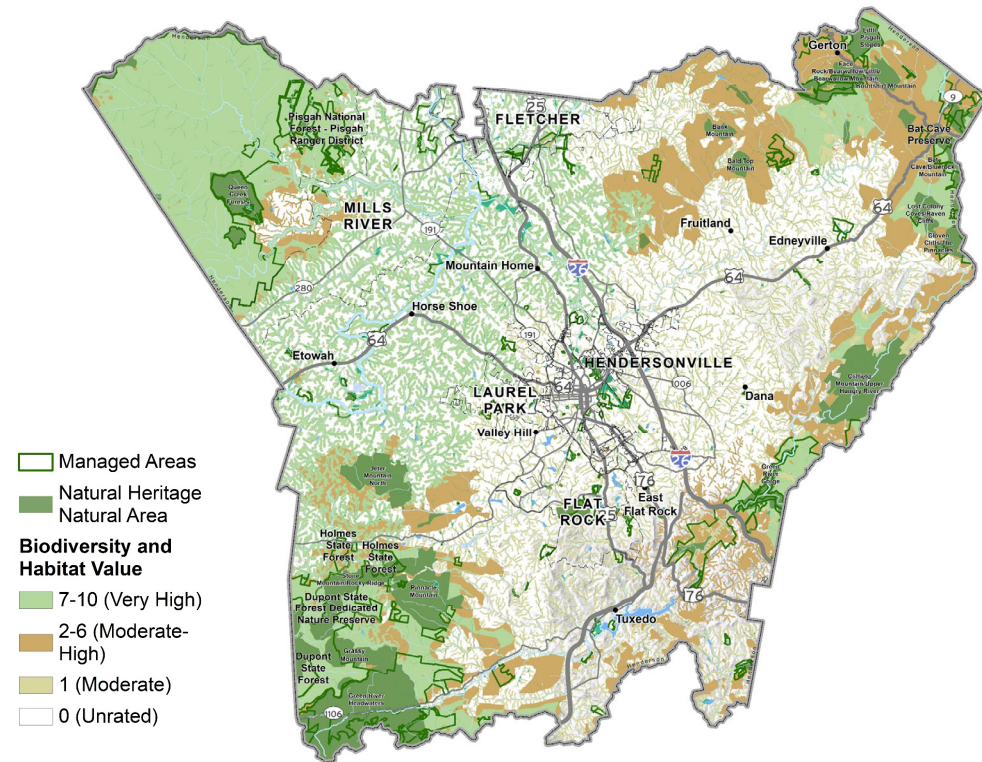


# Agriculture and Natural Resources

## Present Use Value Properties & Voluntary Agricultural Districts



## Biodiversity and Habitat Value

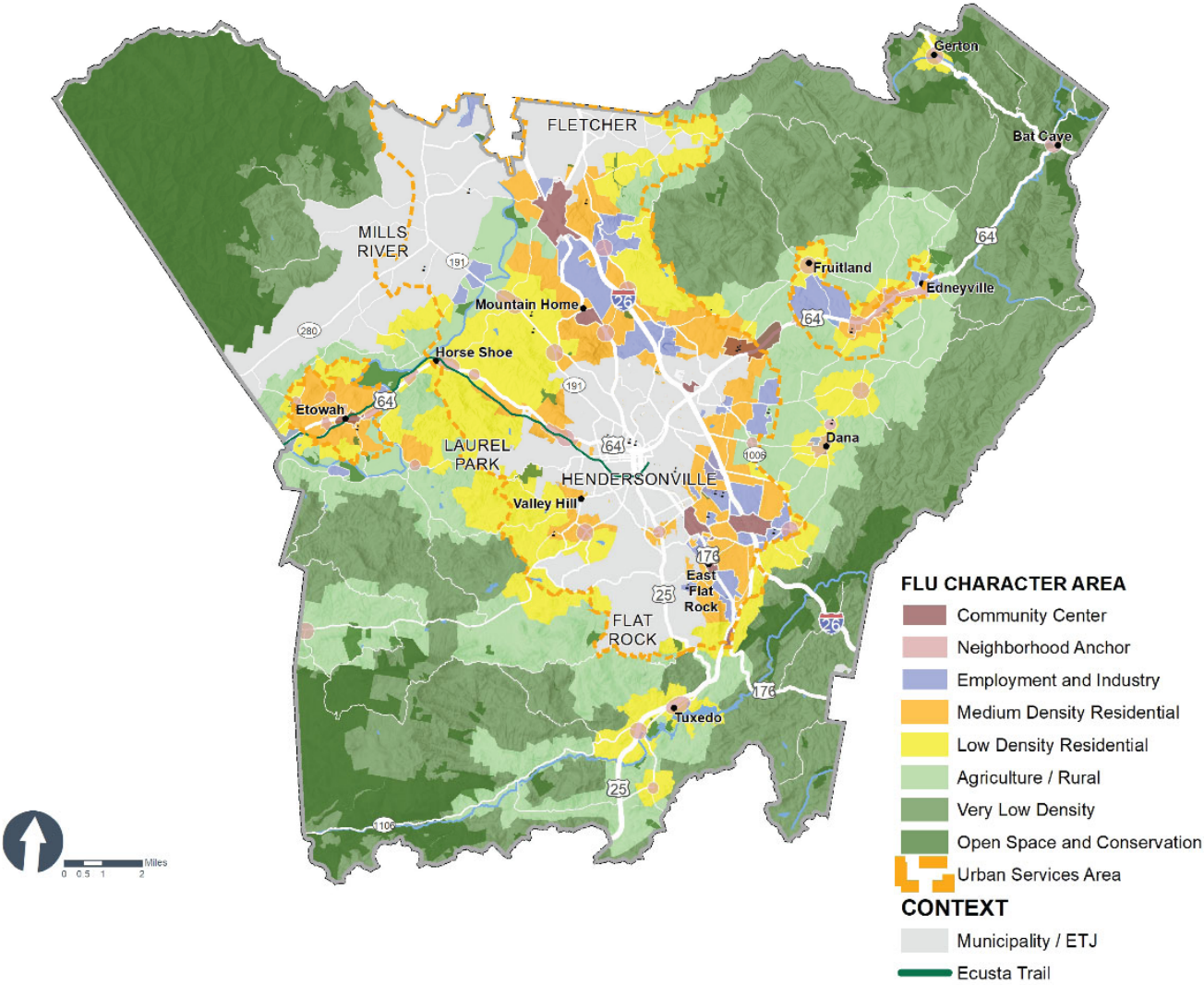




# DRAFT FUTURE LAND USE MAP

## Highlights

- Directs future residential development toward areas with infrastructure and utilities
- Encourages commercial, mixed-use, and economic development in key locations and corridors
- Recommends reduced density in strategic agricultural production areas
- Guides development away from natural resources



# DRAFT FUTURE LAND USE CHARACTER AREAS

**MDR**

Medium Density Residential



**EI**

Employment & Industry



**CC**

Community Center



**NA**

Neighborhood Anchor



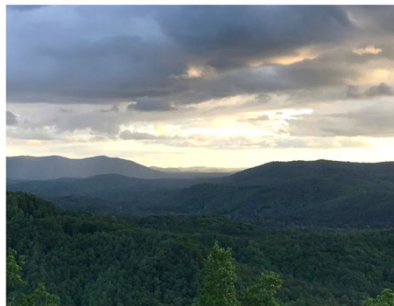
**VLD**

Very Low Density



**OSC**

Open Space & Conservation



**LDR**

Low Density Residential



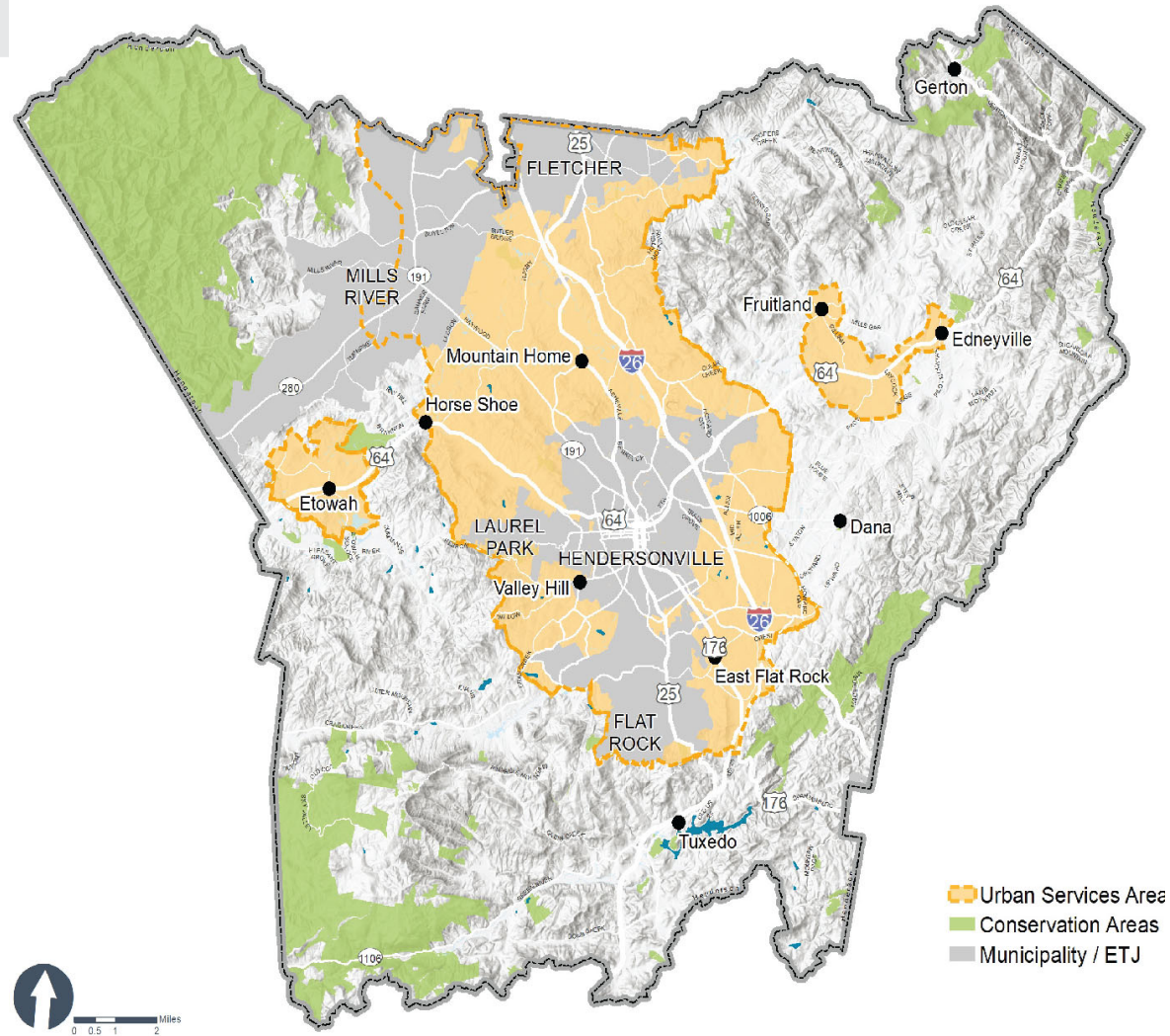
**AR**

Agriculture/Rural

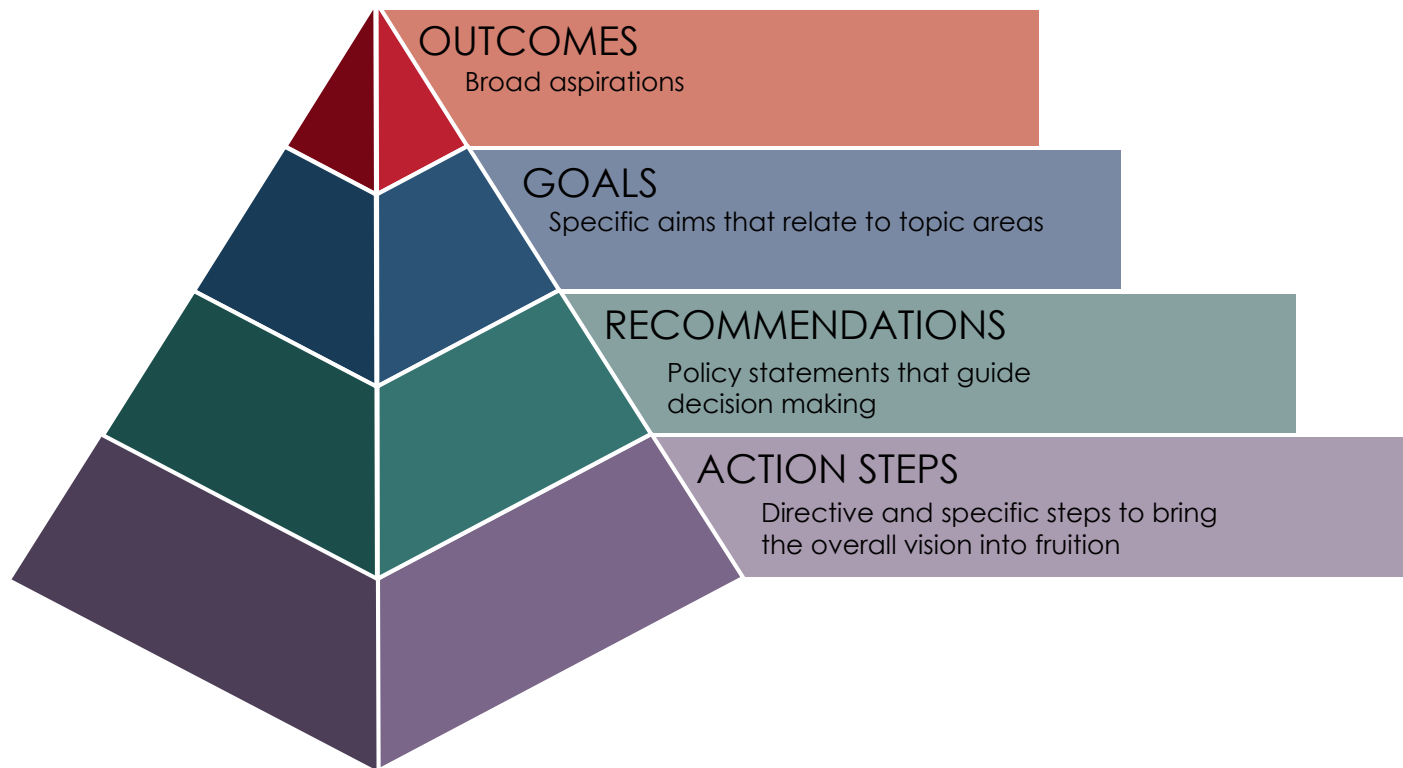


## URBAN SERVICE AREA

- Represents an area intended to be served by utilities and other urban services by 2045.
- Accounts for the existing services as well as the relative feasibility of sewer extension from sewer providers (City of Hendersonville, MSD, Etowah, and proposed Edneyville).
- Although the County participates in an advisory capacity to MSD and communicates with other service providers, the County does not have any control regarding the extension of water or sewer.
- When the sewer line is built at the Justice Academy and Edneyville Elementary, the County will be in control of extension and maintenance of those lines.
- Utility extensions, service enhancements should generally be encouraged within the Urban Service Area.
- Planning Board will discuss the extents of this boundary



# VISION STRUCTURE



## OUTCOMES

**INTENTIONAL  
LAND USE**

**OPPORTUNITY**

**CONNECTIVITY**



# Goals

Each of the eight goals correspond with one of the three Outcomes.

OUTCOME 1: INTENTIONAL LAND USE



**Coordinate development near existing community centers.**



**Protect and conserve rural character and agriculture.**



**Improve resiliency of the natural and built environments.**

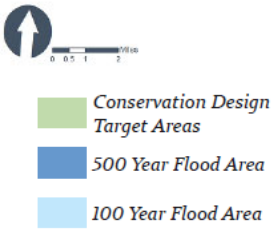


## KEY RECOMMENDATIONS

- Within this Outcome, options to preserve agricultural land are presented
- Options include traditional easements, programs like voluntary farmland preservation, and even changes to State legislation.



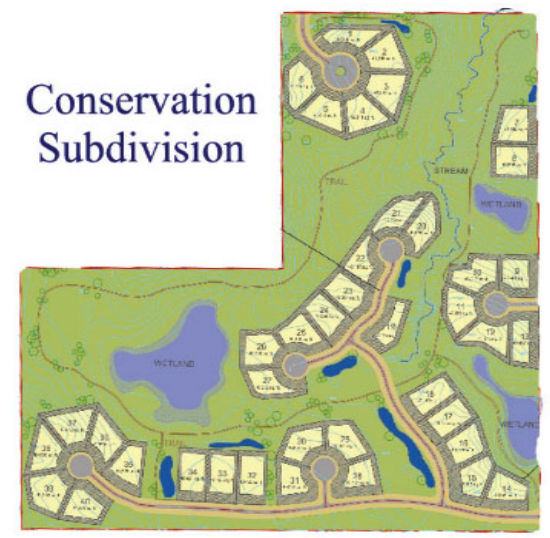




## KEY RECOMMENDATIONS

**Rec 3.1: Protect and conserve sensitive environmental habitats, steep slopes, and ridge tops.**

- Strengthen and encourage **conservation subdivision design** in areas with sensitive environmental resources.



OUTCOME 2: CONNECTIVITY



**Prioritize multi-modal transportation options & connectivity.**



**Create a reliable, connected utility & communication network.**

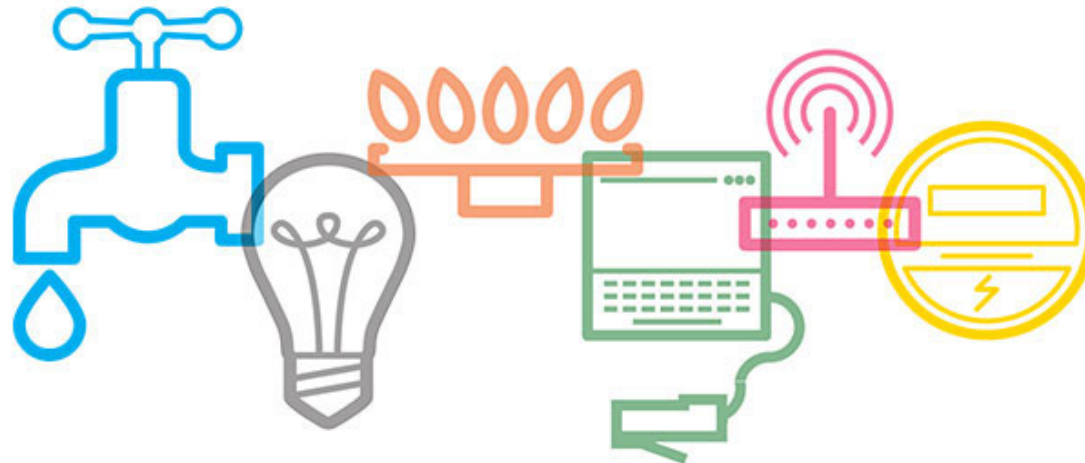


## KEY RECOMMENDATIONS

**Rec 5.1: Improve communications infrastructure.**

**Rec 5.2: Locate utilities to maximize efficiency of services, minimize cost, and mitigate impacts on the natural environment.**


**Rec 5.3: Use utilities to incentivize economic development and conservation opportunities.**



OUTCOME 3: OPPORTUNITY



**Stimulate innovative economic development initiatives, entrepreneurship, & local businesses.**



**Diversify housing choices and availability.**



**Promote healthy living, public safety, and access to education.**



## KEY RECOMMENDATIONS

**Rec 6.1: Increase high-wage employment and foster growth in the local tax base.**

**Rec 7.2: Encourage development of affordable and inclusive housing.**





# Questions

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## PUBLIC INPUT MEETINGS

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- **SEPTEMBER 27th** - Blue Ridge Community College Thomas Auditorium from 2PM - 4PM
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# Opioid Settlement Update – Continued Discussion

Jodi Grabowski, with the Henderson County Health Department, will continue discussions with the Board on the Opioid Settlement, providing additional information and the recommendations from the Substance Abuse Task Force.



September 21, 2022

**Henderson County  
Board of  
Commissioners**

**Opioid Settlement  
Discussion**



**NC Opioid Settlement  
Funding  
Reporting  
Requirements**

**Substance Use Task Force**

**Recommended Priorities & Examples**

**Dogwood Health Trust Funding**

**Next Steps**

# NC Opioid Settlement

**Recipient:**

Henderson County Board of Commissioners

**For:**

Programs and services addressing the opioid crisis.

**Goal:**

Address the impact on Henderson County constituents of the opioid crisis and its downstream affects.

**Amount:**

Almost \$9 million, over 18 years

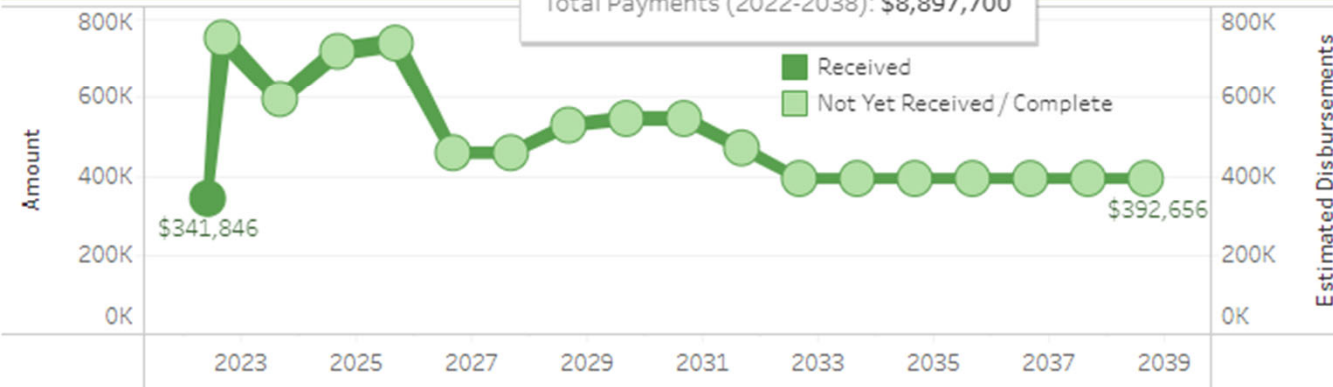
# Payment Schedule

18 Year Payment to Henderson during 2022-2038:

**\$8,897,700**

Payments Over Time - Henderson

Place: Henderson  
Total Payments (2022-2038): \$8,897,700



**Average: approx. \$494,000/year**

Source: NC Opioid Action Plan Dashboard. (2022). Metrics. [Data charts]. Available from <https://ncopioidsettlement.org/data-dashboards/payment-schedule/>

# www.NCopioidsettlement.org

ncopioidsettlement.org



## North Carolina Opioid Settlements

Welcome to CORE-NC: Community Opioid Resources Engine for North Carolina

[Home](#) [About the Settlements](#) [Resources](#) [Data Dashboards](#) [Partners](#)

Home

Nearly 8 North  
Carolinians die every  
day from opioid  
overdose.



**Substance Use Task  
Force**

# Substance Use Task Force

**Commissioner Lapsley re-convened this group in 2022 to discuss the Opioid Settlement funds.**

**County staff met with these community partners:**

- Advent Health Hendersonville
- Blue Ridge Health
- First Contact Addiction Ministries
- Henderson Co DSS
- Henderson Co Sheriff's Department
- Henderson Co Health Department Hope Coalition
- MAHEC
- Pardee UNC Healthcare
- The Free Clinics
- VAYA
- Community Members: Dr. Medina, Stephen Mace, Jason Harris.

# MOA (Memorandum of Agreement)

A local government may fund one or more strategies from a list of evidence-based, high-impact strategies to address the epidemic.

“In keeping with the National Settlement Agreement, opioid settlement funds may support programs or services listed below that serve persons with Opioid Use Disorder (OUD) **or** any co-occurring Substance Use Disorder (SUD) **or** mental health condition”



## MOA: Recommended Priorities

1. Collaborative strategic planning.
- 2. Evidence-based addiction treatment.**
- 3. Recovery support services.**
4. Recovery housing support.
5. Employment-related services.
- 6. Early intervention.**
7. Naloxone distribution.
8. Post-overdose response team.
9. Syringe Service Program.
- 10. Criminal justice diversion programs.**
11. Addiction treatment for incarcerated persons.
12. Reentry Programs.

# Task Force outcome: agreed on four priorities

## Recovery Support Services

Recovery support programs provide a range of support services to people who are in recovery from drugs, such as peer support and assistance in accessing health care

## Evidence based addiction treatment

Local programs that offer Medication-Assisted Treatment (MAT) and other evidence-based addiction treatment to people with opioid use disorder

## Early Intervention Services

Programs that help identify young people who may be struggling with drug use and provide them with the help they need

## Criminal Justice Diversion

Provide an alternative to incarceration for people with mental health and substance use conditions who come in contact with law enforcement and the justice systems

# Examples for these priorities

## Recovery Support Services

- Certified Peer Support staff to help people navigate systems, engage in recovery programs, address barriers to care.
- Peer embedded in EMS, DSS, LHD...

## Evidence based addiction treatment

- Increase access to Medication-Assisted Treatment (MAT) & other evidence-based addiction treatment through local care providers.
- Community Paramedic working with a Peer

## Early Intervention Services

- The Sheriff Dept's STAR Camp
- Youth Prevention Programs
- Social Workers in schools

## Criminal Justice Diversion

- Hope Coalition's Hope Rising Program
- Veteran's Recovery Court
- Adult Recovery Court

# Dogwood Health Trust Grant

DHT has dispersed funds to counties and municipalities to support them in planning their use of Opioid Settlement Funds.

Hope Coalition and Henderson County co-applied for and received this DHT grant of \$300,000.

# Next Steps

Recovery Court Planning  
Community Educational Event

# Resources

The Opioid Settlement Dashboard – [ncopioidsettlement.org](https://ncopioidsettlement.org)

NC DOJ Opioid Settlement Page – <https://www.morepowerfulinc.org/opioid-settlements/>

NC Association of County Commissioners (NCACC) Opioid Litigation Page – <https://www.ncacc.org/services-for-counties/disaster-preparedness-and-recovery/opioid-litigation-settlement/>

Settlement Memorandum of Agreement (details the strategies) – <https://ncdoj.gov/wp-content/uploads/2021/04/Opioid-MOA.pdf>

NCDHHS' Opioid and Substance Use Action Plan – <https://www.ncdhhs.gov/media/13667/download?attachment>

NC Opioid and Substance Use Action Plan Data Dashboard – <https://www.ncdhhs.gov/opioid-action-and-substance-use-plan-data-dashboard>

**Thank you**

Jodi Grabowski, MACP, LPA

Behavioral Health System Coordinator

Henderson County Health Department

[jgrabowski@hendersoncountync.gov](mailto:jgrabowski@hendersoncountync.gov)

# Regional Tobacco Control Manager Project Position

The NC Department of Health & Human Services has asked the Henderson County Department of Public Health to consider embedding a regional tobacco control manager position within the department. This position would be a department employee but would be state funded. There are 10 regions in North Carolina and Region 2 is the only one without this position serving in a local health department.

The Henderson County Board of Health discussed the request at their August 9, 2022 meeting and agreed it was consistent with their strategic priority to advance tobacco and substance use prevention strategies and policy. The board approved by majority vote to support the request and that the matter be forwarded to the Henderson County Board of Commissioners for their consideration.

The state funding provided is more than would be needed to support a Human Services Planner II position, the expected classification for this role.



# Nominations

1. EMS Peer Review Committee – 1 vac.
2. Environmental Advisory Committee – 1 vac.
3. Board of Equalization & Review – 1 vac.
4. Hendersonville Zoning Board of Adjustment – 1 vac.
5. Home & Community Care Block Grant Advisory Committee – 2 vacs.
6. Juvenile Crime Prevention Council – 2 vacs.
7. Nursing/Adult Care Home Community Advisory Committee – 16 vacs.

# Commissioner Updates

# General Assembly Updates

# County Manager's Report

# Closed Session

The Board is requested to go into Closed Session for the following reason(s):

1. § 143-318.11(a)(3) to consult with an attorney employed or retained by the public body in order to preserve the attorney-client privilege between the attorney and the public body.
2. § 143-318.11(a)(4) - To discuss matters relating to the location or expansion of industries or other businesses in the area served by the public body.
3. § 143-318.11(a)(5) to establish or to instruct staff or negotiating agents concerning the position to be taken in negotiating (i) the price and other material terms of a contract or proposed contract for the acquisition of real property by purchase, option, exchange or lease; or (ii) the amount of compensation and other material terms of an employment contract.

To contact your Board of  
Commissioners  
call 828-697-4808  
or send an e-mail to:  
[comments@hendersoncountync.gov](mailto:comments@hendersoncountync.gov)